

117TH CONGRESS  
2D SESSION

# H. R. 8719

To establish the Great Bend of the Gila National Conservation Area in the State of Arizona, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

AUGUST 16, 2022

Mr. GRIJALVA introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To establish the Great Bend of the Gila National Conservation Area in the State of Arizona, and for other purposes.

1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Great Bend of the Gila  
5 Conservation Act”.

6 **SEC. 2. DEFINITIONS.**

7       In this Act:

8              (1) CONSERVATION AREAS.—The term “Conservation Areas” means the Great Bend of the Gila

1       National Conservation Area and the Palo Verde Na-  
2       tional Conservation Area established by section 3(a).

3                 (2) EXISTING USE.—The term “existing use”,  
4       with respect to the Conservation Areas, means a use  
5       that is occurring within the Conservation Areas on  
6       the date of the enactment of this Act.

7                 (3) INDIAN TRIBE.—The term “Indian Tribe”  
8       means the governing body of any Indian or Alaska  
9       Native tribe, band, nation, pueblo, village, commu-  
10      nity, component band, or component reservation in-  
11      dividually identified (including parenthetically) on  
12      the list published by the Secretary of the Interior  
13      under section 104 of the Federally Recognized In-  
14      dian Tribe List Act of 1994 (25 U.S.C. 5131).

15                 (4) INTERESTED INDIAN TRIBE.—The term  
16      “interested Indian Tribe”means—

17                         (A) historic, precontact, cultural, or reli-  
18      gious connections to lands within the Conserva-  
19      tion Areas;

20                         (B) a former reservation located on land  
21      within the Conservation Areas; or

22                         (C) treaty rights or other reserved rights  
23      associated with on land within the Conservation  
24      Areas.

1                             (5) GREAT BEND OF THE GILA MAP.—The term  
2        “Great Bend of the Gila Map” means the map enti-  
3        tled “Proposed Great Bend of the Gila Conservation  
4        Act” and dated February 3, 2022.

5                             (6) LAND MANAGEMENT PLANS.—The term  
6        “land management plans” means each of the land  
7        management plans developed pursuant to section  
8        6(a).

9                             (7) NATIVE KNOWLEDGE.—The term “Native  
10      knowledge” has the meaning given the term in sec-  
11      tion 219.19 of title 36, Code of Federal Regulations  
12      (as in effect on the date of the enactment of this  
13      Act).

14                             (8) NEW USE.—The term “new use”, with re-  
15      spect to the Conservation Areas—

16                             (A) means a use that—

17                                 (i) involves surface disturbance and is  
18      not occurring in the Conservation Areas on  
19      the date of the enactment of this Act; or

20                                 (ii) is occurring in the Conservation  
21      Areas on the date of the enactment of this  
22      Act, but that is being modified so as—

23                                     (I) to create a surface disturb-  
24      ance;

(II) to significantly expand or alter impacts of the use on the land, water, air, cultural resources, or wild-life of the Conservation Areas; or

(III) to negatively impact the purposes for which the Conservation Areas are designated under this Act; and

9 (B) does not include a use that—

14 (ii) is carried out to comply with the  
15 Endangered Species Act of 1973 (16  
16 U.S.C. 1531 et seq.);

(I) in existence on the date of the  
enactment of this Act; and

22 (II) identified in the management  
23 planning documents of the applicable  
24 land management agency as a road,

(11) SACRED SITE.—The term “sacred site” means a specific, discrete, narrowly delineated site on public land that is identified by an Indian Tribe as sacred by virtue of the established religious significance of the site to, or ceremonial or medicinal use of the site by, an Indian Tribe.

(12) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

19 (B) a sacred site; or

20 (C) a landform, landscape, or location  
21 that—

5 (iii) contains unique or important tra-  
6 ditional Tribal food, medicinal, or material  
7 gathering areas; or

8 (iv) is connected through features,  
9 ceremonies, objects, histories, or cultural  
10 practices to other sites or to a larger sa-  
11 cred landscape, as determined by an In-  
12 dian Tribe.

(17) TRIBAL ORGANIZATION.—The term “Tribal organization” has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304).

17                             (18) WILDERNESS AREAS.—The term “Wilder-  
18                             ness Areas” means the public lands designated as  
19                             Wilderness by the amendments made by section  
20                             4(a).

## **21 SEC. 3. ESTABLISHMENT OF CONSERVATION AREAS.**

**22 (a) ESTABLISHMENT.—**

(1) IN GENERAL.—Subject to valid existing rights, there is established in the State—

(A) the Great Bend of the Gila National  
Conservation Area; and

(B) the Palo Verde National Conservation Area.

## 5 (2) AREA INCLUDED.—

18 (b) PURPOSES.—The purposes of the Conservation  
19 Areas are to conserve, protect, and enhance for the benefit  
20 and enjoyment of present and future generations the In-  
21 digenous ancestral, archaeological, cultural, historic, geo-  
22 logic, hydrologic, natural, recreational, educational, and  
23 scenic resources of the Conservation Areas.

## 24 (c) MANAGEMENT.—

1                         (1) IN GENERAL.—The Secretary shall manage  
2                         the Conservation Areas—

3                             (A) in a manner that conserves, protects,  
4                         and enhances the resources of the Conservation  
5                         Areas;

6                             (B) in a manner that preserves and pro-  
7                         tects Tribal Cultural Sites;

8                             (C) in consultation with the applicable  
9                         Tribal commissions;

10                           (D) as components of the National Land-  
11                         scape Conservation System; and

12                           (E) in accordance with—

13                             (i) the Federal Land Policy and Man-  
14                         agement Act of 1976 (43 U.S.C. 1701 et  
15                         seq.);

16                             (ii) the Native American Graves Pro-  
17                         tection and Repatriation Act (25 U.S.C.  
18                         3001 et seq.);

19                             (iii) Public Law 95–341 (commonly  
20                         known as the American Indian Religious  
21                         Freedom Act; 42 U.S.C. 1996);

22                             (iv) this Act; and

23                             (v) any other applicable law.

24                           (2) USES.—

(ii) the management priorities identified in paragraph (1);

14 (iv) this Act.

(ii) APPROVAL.—The Secretary shall authorize the new use for which the Sec-

terary requests agreement under clause (i) if the applicable Tribal commission—

(I) agrees to the new use; or

(II) does not respond to the re-

quest by the date that is 60 days after the date on which the Secretary makes the request under clause (i).

(iii) DENIAL.—If the applicable Tribal

commission denies agreement for a new use on or before the date that is 60 days after the date on which the Secretary makes the request under clause (i), the Secretary shall—

(I) consult with the applicable

Tribal commission to determine specific measures to eliminate or, to the extent practicable, mitigate potential adverse impacts to the Conservation Areas resulting from the new use; and

(II) authorize the new use, sub-

ject to completion of the measures determined under subclause (I), or deny the new use if elimination or substantial mitigation of potential adverse impacts is not practicable.

## 1                   (C) MOTORIZED VEHICLES.—

2                   (i) IN GENERAL.—Except as provided  
3                   in clauses (ii) and (iii), and as needed for  
4                   administrative purposes or to respond to  
5                   an emergency, the use of motorized vehi-  
6                   cles in the Conservation Areas after the ef-  
7                   fective date of the land management plans  
8                   shall be allowed only on roads and trails  
9                   designated for the use of motor vehicles in  
10                  the land management plans.

11                  (ii) RESOURCE PROTECTION AREA.—  
12                  Except as needed for administrative pur-  
13                  poses or to respond to an emergency, the  
14                  use of motor vehicles within the area gen-  
15                  erally depicted on the Great Bend of the  
16                  Gila Map as “Proposed Resource Protec-  
17                  tion Area” shall be prohibited.

18                  (D) NEW ROADS.—Except as provided in  
19                  section 6(c), no new permanent or temporary  
20                  roads or other motorized vehicle routes shall be  
21                  constructed within the Conservation Areas after  
22                  the date of the enactment of this Act.

## 1 SEC. 4. ESTABLISHMENT OF WILDERNESS.

2 (a) DESIGNATION.—Section 101(a) of the Arizona  
3 Wilderness Act of 1990 (16 U.S.C. 1132 note; Public Law  
4 101–628) is amended—

5 (1) in paragraph (15), by striking “1990” and  
6 all that follows through the semicolon and inserting  
7 “1990, and approximately 9,809 acres, generally de-  
8 picted as ‘Gila Bend Wilderness’ on the map entitled  
9 ‘Proposed Great Bend of the Gila Conservation Act’  
10 and dated August 05, 2021, and which shall be  
11 known as the Gila Bend Wilderness;”;

12 (2) in paragraph (39), by striking the period  
13 and inserting a semicolon; and

14 (3) by adding at the end the following:

15 “(40) certain lands in Maricopa County, Ari-  
16 zona, which comprise approximately 23,464 acres, as  
17 generally depicted as ‘Red Rock Canyon Wilderness’  
18 on the map entitled ‘Proposed Great Bend of the  
19 Gila Conservation Act’ and dated August 05, 2021,  
20 and which shall be known as the Red Rock Canyon  
21 Wilderness; and

22 “(41) certain lands in Maricopa County, Ari-  
23 zona, which comprise approximately 23,712 acres,  
24 generally depicted as ‘Ringtail Wilderness’ on the  
25 map entitled ‘Proposed Great Bend of the Gila Con-

1 servation Act' and dated August 05, 2021, which  
2 shall be known as the Ringtail Wilderness.”.

3 (b) APPLICABLE LAW.—For the purposes of admin-  
4 istering the Wilderness Areas—

5 (1) any reference in the Wilderness Act (16  
6 U.S.C. 1131 et seq.) to the effective date of that Act  
7 shall be considered to be a reference to the date of  
8 the enactment of this Act; and

9 (2) any reference in section 101 of the Arizona  
10 Wilderness Act of 1990 (16 U.S.C. 1132 note; Pub-  
11 lic Law 101–628) to the effective date of that Act  
12 shall be considered to be a reference to the date of  
13 the enactment of this Act.

14 (c) REFERENCES.—Any reference in a law, map, reg-  
15 ulation, document, paper, or other record of the United  
16 States to the Woolsey Peak Wilderness, as designated by  
17 section 101(a)(13) of the Arizona Wilderness Act of 1990  
18 (16 U.S.C. 1132 note; Public Law 101–628), as redesi-  
19 gned and amended by subsection (a)(1) of this Act, shall  
20 be considered to be a reference to the Gila Bend Wilder-  
21 ness.

22 **SEC. 5. MAPS AND LEGAL DESCRIPTIONS.**

23 (a) IN GENERAL.—As soon as practicable after the  
24 date of the enactment of this Act, the Secretary shall sub-  
25 mit to the Committee on Energy and Natural Resources

1 of the Senate and the Committee on Natural Resources  
2 of the House of Representatives a map and legal descrip-  
3 tion of each of the Conservation Areas and each of the  
4 Wilderness Areas.

5 (b) FORCE AND EFFECT.—Each map and legal de-  
6 scription submitted under subsection (a) shall have the  
7 same force and effect as if included in this Act, except  
8 that the Secretary may correct any clerical or typo-  
9 graphical errors in the maps or legal descriptions.

10 (c) AVAILABILITY.—Each map and legal description  
11 submitted under subsection (a) shall be available for pub-  
12 lic inspection in the appropriate offices of the Bureau of  
13 Land Management.

14 **SEC. 6. MANAGEMENT OF CONSERVATION AREAS AND WIL-  
15 DERNESS AREAS.**

16 (a) LAND MANAGEMENT PLANS.—

17 (1) IN GENERAL.—Not later than 3 years after  
18 the date of the enactment of this Act, the Secretary  
19 shall develop a comprehensive management plan for  
20 each of the Conservation Areas that provides for the  
21 long-term protection and management of the Con-  
22 servation Areas.

23 (2) REQUIREMENTS.—In developing a manage-  
24 ment plan under paragraph (1), the Secretary  
25 shall—

- 1                             (A) closely collaborate with each applicable  
2                             Tribal commission in accordance with para-  
3                             graph (3);  
4                             (B) consult with—  
5                                 (i) interested Indian Tribes;  
6                                 (ii) appropriate State and local gov-  
7                                 ernmental entities; and  
8                                 (iii) members of the public;  
9                             (C) at the request of an interested Indian  
10                            Tribe, include the interested Indian Tribe as a  
11                            cooperating agency in the development of the  
12                            management plan; and  
13                             (D) to the maximum extent practicable, in-  
14                            corporate Native knowledge.

- 15                             (3) INCORPORATION OF RECOMMENDATIONS.—  
16                                 (A) IN GENERAL.—In developing a man-  
17                                 agement plan under this subsection, the Sec-  
18                                 retary shall carefully and fully consider incor-  
19                                 porating the traditional, historical, and cultural  
20                                 knowledge and Native knowledge of the applica-  
21                                 ble Tribal commission, if the Tribal commission  
22                                 submits such information to the Secretary as  
23                                 written recommendations.  
24                                 (B) CONSULTATION.—If the Secretary de-  
25                                 termines that a specific recommendation sub-

18 (A) describe the appropriate uses and  
19 management of the relevant Conservation Area;

20 (B) provide for traditional uses of the Con-  
21 servation Area by members of Indian Tribes in  
22 accordance with subsection (b) and section 7;

23 (C) provide for the protection and preser-  
24 vation of cultural resources within the relevant  
25 Conservation Area;

1                             (D) be developed with extensive public  
2                             input and government-to-government consulta-  
3                             tion with interested Indian Tribes;

4                             (E) take into consideration any informa-  
5                             tion developed in studies of the land within the  
6                             relevant Conservation Area; and

7                             (F) include comprehensive travel manage-  
8                             ment plans for the relevant Conservation Area.

9                             (b) NATIVE AMERICAN USES.—

10                            (1) IN GENERAL.—To the extent practicable,  
11                             the Secretary shall ensure access to the Conservation  
12                             Areas for traditional cultural activities by members  
13                             of Indian Tribes that are culturally associated with  
14                             the Conservation Areas.

15                            (2) PURPOSE AND INTENT.—Access provided  
16                             under paragraph (1) shall be consistent with the  
17                             purpose and intent of Public Law 95–341 (42  
18                             U.S.C. 1996), commonly referred to as the American  
19                             Indian Religious Freedom Act.

20                            (3) TEMPORARY CLOSURES.—

21                            (A) IN GENERAL.—In implementing this  
22                             subsection, the Secretary, upon the request of  
23                             an interested Indian Tribe, may temporarily  
24                             close to general public use of portions of the  
25                             Conservation Areas to protect the privacy of

1 traditional cultural activities in such areas by  
2 members of the interested Indian Tribe.

3 (B) LIMITATION.—Any closure pursuant to  
4 subparagraph (A) shall be made to affect the  
5 smallest practicable area for the minimum pe-  
6 riod of time necessary for such purposes.

7 (c) ACCESS.—The Secretary shall allow access, in ac-  
8 cordance with applicable law, to—

9 (1) non-Federal land and interests in non-Fed-  
10 eral land within the Conservation Areas; and  
11 (2) trust or restricted lands or a trust or re-  
12 stricted interest in land (as defined by section  
13 201(4) of the Indian Land Consolidation Act (25  
14 U.S.C. 2201(4))) within the Conservation Areas.

15 (d) COORDINATION AND INTERPRETATION.—

16 (1) IN GENERAL.—The Secretary shall, in con-  
17 sultation with each applicable Tribal Commission,  
18 seek to coordinate conservation, protection, restora-  
19 tion, and scientific management of the lands within  
20 the Great Bend of the Gila National Conservation  
21 Area with similar activities carried out on PLO  
22 1015 lands.

23 (2) INTERPRETATION.—The Secretary shall  
24 seek to ensure that the following areas are inter-

1       interpreted for the public as an overall complex linked by  
2       natural and cultural history and resources:

3                 (A) The Great Bend of the Gila National  
4                 Conservation Area.

5                 (B) The Gila Bend Wilderness.

6                 (C) The Red Rock Canyon Wilderness.

7                 (D) PLO 1015 lands.

8       (e) WITHDRAWAL.—Subject to valid existing rights,  
9       all Federal land in the Conservation Areas (including any  
10      land acquired by the Secretary within the Conservation  
11      Areas after the date of the enactment of this Act) is with-  
12      drawn from—

13                 (1) all forms of entry, appropriation, and dis-  
14      posal under the public land laws;

15                 (2) location, entry, and patent under the mining  
16      laws; and

17                 (3) operation of the mineral leasing, mineral  
18      materials, and geothermal leasing laws.

19       (f) ACQUISITION AND INCORPORATION.—

20                 (1) IN GENERAL.—The Secretary may acquire  
21      land or an interest in land within the boundaries of  
22      the Conservation Areas by purchase from a willing  
23      seller, donation, or exchange.

24                 (2) STATE LANDS.—The Secretary, in collabora-  
25      tion with the Arizona State Land Department,

1 shall seek to acquire by exchange or purchase from  
2 a willing seller those lands generally depicted on the  
3 Great Bend of the Gila Map as “Lands Identified  
4 for Potential Acquisition”.

5 (3) INCORPORATION IN CONSERVATION  
6 AREAS.—Land acquired under paragraph (1) or  
7 paragraph (2) shall—

8 (A) become part of the appropriate Con-  
9 servation Area and, if within the Wilderness  
10 Areas, the appropriate wilderness area; and  
11 (B) be managed in accordance with this  
12 Act and any other applicable laws.

13 (4) PLO 1015.—If the Secretary determines  
14 that the lands withdrawn by PLO 1015 and utilized  
15 by the Arizona Fish and Game Commission are no  
16 longer necessary for the purposes for which they  
17 were withdrawn, such lands shall—

18 (A) become part of the Great Bend of the  
19 Gila National Conservation Area; and  
20 (B) be managed by the United States Fish  
21 and Wildlife Service in accordance with this Act  
22 and any other applicable laws.

23 (g) GRAZING.—The grazing of livestock in the Con-  
24 servation Areas and the Wilderness Areas, where estab-  
25 lished before the date of the enactment of this Act, shall

1 be allowed to continue, subject to such reasonable regula-  
2 tions, policies, and practices as the Secretary considers to  
3 be necessary in accordance with—

4                 (1) applicable law (including regulations);  
5                 (2) the purposes of the Conservation Areas; and  
6                 (3) if within the Wilderness Areas, in accord-  
7 ance with the section 101(f) of the Arizona Wilder-  
8 ness Act of 1990 (16 U.S.C. 1132 note; Public Law  
9 101–628) and section 4(b)(2).

10                 (h) FISH AND WILDLIFE.—Nothing in this Act af-  
11 fects the jurisdiction of the State with respect to the man-  
12 agement of fish and wildlife in the State.

13                 (i) WATER RIGHTS.—Nothing in this Act—  
14                 (1) shall constitute either an express or implied  
15 reservation by the United States of any water rights  
16 for the Conservation Areas;

17                 (2) affects the use or allocation, in existence on  
18 the date of the enactment of this Act, of any water,  
19 water right, or interest in water;

20                 (3) affects any interstate water compact in ex-  
21 istence on the date of the enactment of this section;  
22 or

23                 (4) shall be considered to be a relinquishment  
24 or reduction of any water rights reserved or appro-

1       priated by the United States in the State on or be-  
2       fore the date of the enactment of this Act.

3       (j) INVASIVE SPECIES.—

4           (1) IN GENERAL.—The Secretary may prescribe  
5       such measures to control or eradicate nonnative  
6       invasive plants within the Conservation Areas and  
7       the Wilderness Areas in accordance with—

8           (A) the purposes of the Conservation Areas  
9       described in section 3(b);

10          (B) the land management plans for each of  
11       the Conservation Areas;

12          (C) applicable law (including regulations);

13       and

14          (D) if within the Wilderness Areas, in ac-  
15       cordance with section 4 of the Wilderness Act  
16       (16 U.S.C. 1133(d)(4)).

17          (2) INVENTORY.—Not later than 3 years after  
18       the date of the enactment of this Act, and every 5  
19       years thereafter, the Secretary shall conduct an in-  
20       ventory of nonnative invasive plant species in the  
21       Conservation Areas.

22          (3) COORDINATION.—The Secretary shall co-  
23       ordinate the management of nonnative invasive spe-  
24       cies within the Conservation Areas with the Flood

1       Control District of Maricopa County and neigh-  
2       boring communities.

3           (k) RESEARCH AND INTERPRETIVE MANAGEMENT.—  
4       The Secretary shall, in consultation with each applicable  
5       Tribal Commission, allow scientific research to be con-  
6       ducted in the Conservation Areas and the Wilderness  
7       Areas, including research to identify, protect, and preserve  
8       the historic and cultural resources of the Conservation  
9       Areas and the Wilderness Areas, subject to such reason-  
10      able regulations, policies, and practices as the Secretary  
11      considers to be necessary in accordance with—

12                  (1) applicable law (including regulations);  
13                  (2) the purposes of the Conservation Areas;  
14                  (3) if within the Wilderness Areas, in accord-  
15      ance with section 4 of the Wilderness Act (16 U.S.C.  
16      1133(d)(4)); and  
17                  (4) this Act.

18           (l) MILITARY OVERFLIGHTS.—Nothing in this Act  
19      restricts or precludes—

20                  (1) low-level overflights of military aircraft over  
21       the Conservation Areas, including military over-  
22       flights that can be seen or heard within the Con-  
23       servation Areas;

24                  (2) flight testing and evaluation; or

(3) the designation or creation of new units of special use airspace, or the establishment of military flight training routes over the Conservation Areas.

**4 (m) ADJACENT MANAGEMENT.—**

## 13 SEC. 7. NATIVE AMERICAN RIGHTS AND USES.

14       (a) TRIBAL RIGHTS.—Nothing in this Act alters or  
15 diminishes—

16 (1) the treaty rights of any Indian Tribe; or

21 (b) CONSULTATION.—The Secretary shall consult  
22 with interested Indian Tribes—

23 (1) in carrying out the land management plans;

24 (2) providing access under section 6(b); and

(3) to determine whether to charter an advisory committee to provide advice on the management of the Conservation Areas.

#### **4 SEC. 8. TRIBAL COMMISSION.**

5       (a) IN GENERAL.—To ensure that the management  
6 of the Conservation Areas reflects the expertise and tradi-  
7 tional, cultural, ecological, and historical knowledge and  
8 Native knowledge of members of interested Indian Tribes,  
9 not later than 180 days after the date of the enactment  
10 of this Act, the Secretary shall establish for the Conserva-  
11 tion Areas a Tribal commission.

12       (b) DUTIES.—The Tribal commission shall provide  
13 guidance and recommendations on the development and  
14 implementation of the management plan for, and policies  
15 of, the Conservation Area.

**16 (c) MEMBERSHIP.—**

17                   (1) COMPOSITION.—The Tribal commission  
18       shall consist of the representatives designated by  
19       each interested Indian Tribe with a historical asso-  
20       ciation with the land within the boundaries of the  
21       Conservation Areas, with a maximum of 1 represent-  
22       ative per interested Indian Tribe.

1 with the land within the boundaries of the Conserva-  
2 tion Areas to determine whether the interested In-  
3 dian Tribe may designate a representative to be a  
4 member of the Tribal commission under paragraph  
5 (1).

6 (d) EXEMPTION.—The Federal Advisory Committee  
7 Act (5 U.S.C. App.) shall not apply to the Tribal commis-  
8 sion.

9 **SEC. 9. SELF-DETERMINATION CONTRACTS.**

10 (a) IN GENERAL.—The Secretary may contract with  
11 1 or more Indian Tribes or Tribal organizations to per-  
12 form administrative or management functions within the  
13 Conservation Areas through contracts entered into under  
14 the Indian Self-Determination and Education Assistance  
15 Act (25 U.S.C. 5301 et seq.).

16 (b) ENVIRONMENTAL AND OTHER REQUIRE-  
17 MENTS.—

18 (1) EFFECT.—Nothing in this section alters or  
19 abridges the application of—

20 (A) the Endangered Species Act of 1973  
21 (16 U.S.C. 1531 et seq.);

22 (B) the Federal Water Pollution Control  
23 Act (33 U.S.C. 1251 et seq.);

24 (C) the National Environmental Policy Act  
25 of 1969 (42 U.S.C. 4321 et seq.);



1       (c) TRIBAL ASSISTANCE.—The Secretary may pro-  
2 vide technical and financial assistance to an Indian Tribe  
3 in accordance with section 103 of the Indian Self-Deter-  
4 mination and Education Assistance Act (25 U.S.C. 5322)  
5 to improve the capacity of the Indian Tribe to develop,  
6 enter into, and carry out activities under a contract under  
7 subsection (a).

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