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113TH CONGRESS
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S. 2602

[Report No. 113-300]

To establish the Mountains to Sound Greenway National Heritage Area
in the State of Washington.

IN THE SENATE OF THE UNITED STATES

JULY 15, 2014

Ms. CANTWELL (for herself and Mrs. MURRAY) introduced the following bill;
which was read twice and referred to the Committee on Energy and Nat-
ural Resources

DECEMBER 10, 2014

Reported by Ms. LANDRIEU, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To establish the Mountains to Sound Greenway National
Heritage Area in the State of Washington.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Mountains to Sound
5 ~~Greenway National Heritage Area Act~~”.

1 **SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) the Mountains to Sound Greenway—

4 (A) is a nationally important historical
5 transportation corridor in which native travel
6 routes, pioneer wagon roads, transcontinental
7 railroads, original State highways, and modern
8 interstates are layered into a historical and cul-
9 tural mosaic that were important in opening the
10 Northwest region of the United States to com-
11 merce, transport, settlement, and recreation;

12 (B) remains a crucial transcontinental link
13 within the United States;

14 (C) has a unique and nationally important
15 heritage of outdoor recreation and natural re-
16 source conservation; and

17 (D) is a large, iconic, populated area of the
18 United States, exemplified by—

19 (i) hundreds of thousands of acres of
20 forests and fields that are—

21 (I) managed by the Federal Gov-
22 ernment and State, local, and tribal
23 governments; and

24 (II) in close proximity to a major
25 metropolitan area;

1 (ii) an outstanding array of accessible
2 natural land, which is highlighted by—

3 (I) the Alpine Lakes Wilderness
4 Area;

5 (II) the forests of the Teanaway
6 River basin; and

7 (III) the towering Douglas firs of
8 the Issaquah Alps;

9 (iii) dynamic and engaging cultural
10 opportunities, including hundreds of muse-
11 ums, environmental education centers, in-
12 terpretive trails, festivals, and community
13 centers;

14 (iv) vibrant cities, extensive outdoor
15 recreation, and globally competitive busi-
16 nesses established and thriving in the area;
17 and

18 (v) strong local citizen involvement
19 and collaboration; and

20 (2) the community of Mountains to Sound
21 Greenway has many great stories to share, including
22 stories of—

23 (A) Indian tribes from time immemorial;

24 (B) travel and transport in the West, in-
25 cluding footpaths used for trading, trans-

1 continental railroads, and the present-day
 2 Mountains to Sound Greenway I-90 National
 3 Scenic Byway;

4 (C) settlement and commerce in the North-
 5 west, including the coal mining communities of
 6 Roslyn and Newcastle; the railroad communities
 7 of Cle Elum and South Cle Elum; the timber
 8 communities of Snoqualmie and North Bend;
 9 and the agricultural communities of Ellensburg
 10 and Carnation;

11 (D) extensive rural working farms and for-
 12 ests of the Snoqualmie and Yakima River val-
 13 leys and the Cascade foothills; and

14 (E) a strong interrelationship between
 15 built and natural environments that strengthens
 16 economies and communities.

17 **SEC. 3. PURPOSES.**

18 The purposes of this Act are—

19 (1) to recognize the national importance of the
 20 natural, historical, and cultural legacies of the Her-
 21 itage Area, as demonstrated in—

22 (A) the study entitled “Mountains to
 23 Sound Greenway National Heritage Area Feasi-
 24 bility Study” and dated April 2012; and

1 (B) the document entitled “National Herit-
2 age Area Feasibility Study Addendum” and
3 dated March 2014;

4 (2) to recognize the nationally important role of
5 the Heritage Area as a historical transportation cor-
6 ridor that continues to link the Puget Sound region
7 to the rest of the United States;

8 (3) to recognize the national heritage of the
9 timber and outdoor recreation industries that have
10 developed from the transportation corridor;

11 (4) to recognize the heritage of natural resource
12 conservation in the Pacific Northwest and in the
13 Mountains to Sound Greenway;

14 (5) to conserve, enhance, and interpret the leg-
15 acy of natural resource conservation and community
16 stewardship, which has been passed from generation
17 to generation within the Heritage Area;

18 (6) to promote heritage, cultural, and rec-
19 reational tourism;

20 (7) to develop educational and cultural pro-
21 grams for visitors and the general public;

22 (8) to recognize and interpret important events
23 and geographic locations representing key develop-
24 ments in the establishment of the United States;
25 particularly the settlement of the West and the sto-

1 ries of diverse ethnic groups, including members of
2 Indian tribes and others;

3 (9) to enhance a cooperative management
4 framework to assist the Federal Government, State,
5 local, and tribal governments, the private sector, and
6 citizens residing in the Heritage Area in conserving,
7 supporting, managing, enhancing, and interpreting
8 the significant historical, cultural, natural, and rec-
9 reational sites in the Heritage Area;

10 (10) to recognize and interpret the relationship
11 between land and people, which are broad ideals of
12 the United States demonstrated through the integ-
13 rity of existing resources within the Heritage Area;
14 and

15 (11) to support working relationships between
16 public land managers and the community by cre-
17 ating relevant linkages between the National Park
18 Service, the Forest Service, other relevant Federal
19 agencies, Indian tribes, State and local governments
20 and agencies, and community stakeholders within
21 and surrounding the Heritage Area, in order to con-
22 serve, enhance, and interpret cultural and natural
23 resources within the Heritage Area.

24 **SEC. 4. DEFINITIONS.**

25 In this Act:

1 (1) HERITAGE AREA.—The term “Heritage
2 Area” means the Mountains to Sound Greenway Na-
3 tional Heritage Area established by section 5(a).

4 (2) LOCAL COORDINATING ENTITY.—The term
5 “local coordinating entity” means the local coordi-
6 nating entity for the Heritage Area designated by
7 section 5(d).

8 (3) MANAGEMENT PLAN.—The term “manage-
9 ment plan” means the management plan for the
10 Heritage Area required under section 6.

11 (4) MAP.—The term “map” means the map en-
12 titled “Mountains to Sound Greenway National Her-
13 itage Area”, numbered 1, and dated January 31,
14 2011.

15 (5) SECRETARY.—The term “Secretary” means
16 the Secretary of the Interior.

17 (6) STATE.—The term “State” means the State
18 of Washington.

19 (7) TRIBAL.—The term “tribal” means each of
20 the tribal government of the Snoqualmie, Yakama,
21 Tulalip, Muckleshoot, and Colville Indian tribes.

1 **SEC. 5. DESIGNATION OF THE MOUNTAINS TO SOUND**
 2 **GREENWAY NATIONAL HERITAGE AREA.**

3 (a) **ESTABLISHMENT.**—There is established in the
 4 State the Mountains to Sound Greenway National Herit-
 5 age Area.

6 (b) **BOUNDARIES.**—The Heritage Area shall consist
 7 of the approximately 1,550,000 acres of land and interests
 8 in land located in King and Kittitas counties in the State,
 9 as generally depicted on the map, including—

10 (1) the land within the Yakima River Basin up-
 11 stream of Manastash Creek in Kittitas county, in-
 12 cluding the Manastash and Teanaway drainages and
 13 the cities of Ellensburg, Roslyn, Cle Elum and
 14 South Cle Elum; and

15 (2) the land in the Snoqualmie River, Cedar
 16 River, and Lake Washington watersheds and the
 17 Puget Sound nearshore watersheds in the cities of
 18 Seattle, Shoreline, and 22 additional cities in King
 19 County.

20 (c) **MAP.**—The map shall be on file and available for
 21 public inspection in the appropriate offices of the National
 22 Park Service, the Forest Service, and the local coordi-
 23 nating entity.

24 (d) **LOCAL COORDINATING ENTITY.**—

25 (1) **IN GENERAL.**—The Mountains to Sound
 26 Greenway Trust, a nonprofit corporation recognized

1 by the Federal Government as being organized for
2 charitable purposes in the State, is designated as the
3 local coordinating entity for the Heritage Area—

4 (A) to facilitate, in partnership with Fed-
5 eral, State, and local partners, the development
6 of the management plan for the Heritage Area;
7 and

8 (B) to act as a catalyst for the implemen-
9 tation of projects and programs among diverse
10 partners in the Heritage Area.

11 (2) DUTIES.—To further the purposes of the
12 Heritage Area, the local coordinating entity shall—

13 (A) prepare and submit a management
14 plan for the Heritage Area to the Secretary, in
15 accordance with section 6;

16 (B) facilitate and expedite the implementa-
17 tion of projects and programs among diverse
18 partners in the Heritage Area;

19 (C) encourage economic viability and sus-
20 tainability that is consistent with the purposes
21 of the Heritage Area;

22 (D) every 5 years after the date on which
23 the Secretary has approved the management
24 plan, submit to the Secretary a report that de-
25 scribes—

1 (i) the specific performance goals and
 2 accomplishments of the local coordinating
 3 entity;

4 (ii) the expenses and income of the
 5 local coordinating entity; and

6 (iii) significant grants or contracts
 7 made by the local coordinating entity to
 8 any other entities during the 5-year period;

9 ~~(E)~~ make available for audit by the Sec-
 10 retary for each fiscal year for which the local
 11 coordinating entity receives Federal funds
 12 under this Act—

13 (i) information pertaining to the ex-
 14 penditure of the Federal funds received
 15 under this Act; and

16 (ii) any funds matched to Federal
 17 funds received under this Act; and

18 ~~(F)~~ consult with the Forest Service, Na-
 19 tional Park Service, the Governor of the State,
 20 and the Washington State Commissioner of
 21 Public Lands.

22 ~~(3)~~ AUTHORITIES.—To further the purposes of
 23 the Heritage Area, the local coordinating entity
 24 may—

1 (A) make grants to political jurisdictions,
2 nonprofit organizations, and other parties with-
3 in the Heritage Area;

4 (B) enter into cooperative agreements
5 with, or provide technical assistance to, political
6 jurisdictions, nonprofit organizations, Federal
7 agencies, and other interested parties;

8 (C) hire and compensate staff, including
9 individuals with expertise in—

10 (i) natural, historical, cultural, edu-
11 cational, scenic, and recreational resource
12 conservation;

13 (ii) economic and community develop-
14 ment; and

15 (iii) heritage and interpretive plan-
16 ning;

17 (D) obtain funds or services from any
18 source, including Federal programs;

19 (E) contract for goods or services; and

20 (F) support activities that—

21 (i) further the purposes of the Herit-
22 age Area; and

23 (ii) are consistent with the approved
24 management plan.

1 (4) PROHIBITION ON ACQUISITION OF REAL
2 PROPERTY.—The local coordinating entity may not
3 acquire land or interests in land through condemna-
4 tion.

5 **SEC. 6. MANAGEMENT PLAN.**

6 (a) IN GENERAL.—Not later than 3 years after the
7 date of enactment of this Act, the local coordinating entity
8 shall submit to the Secretary for approval a proposed
9 management plan for the Heritage Area.

10 (b) REQUIREMENTS.—The management plan shall—

11 (1) incorporate an integrated and cooperative
12 approach for the conservation, enhancement, man-
13 agement, and interpretation of the natural, cultural,
14 historical, scenic, and recreational resources of the
15 Heritage Area;

16 (2) take into consideration plans of the Federal
17 Government and State, tribal, and local govern-
18 ments;

19 (3) include—

20 (A) an inventory of the natural, historical,
21 cultural, educational, scenic, and recreational
22 resources of the Heritage Area that relate to
23 the national importance and themes of the Her-
24 itage Area that should be conserved and en-
25 hanced;

1 (B) a description of strategies and rec-
2 ommendations for the conservation, funding,
3 management, and development of the Heritage
4 Area;

5 (C) a history of—

6 (i) the Mountains to Sound Greenway;

7 and

8 (ii) the Mountains to Sound Greenway
9 Trust, including the role of the Trust in
10 encouraging stewardship of the Heritage
11 Area by Federal, State, tribal, and local in-
12 stitutions and private organizations;

13 (D) a description of actions Federal, State,
14 tribal, local, and private partners have agreed
15 to take to conserve, enhance, interpret, fund,
16 manage, and develop the natural, historical, cul-
17 tural, educational, scenic, and recreational re-
18 sources of the Heritage Area;

19 (E) a program of implementation for the
20 management plan by the local coordinating en-
21 tity, including—

22 (i) performance goals; and

23 (ii) commitments for implementation
24 made by partners;

1 (F) the identification of sources of funding
2 and economic development strategies for ear-
3 rying out the management plan;

4 (G) an analysis of, and recommendations
5 for, means by which Federal, State, and local
6 programs may best be coordinated to carry out
7 this Act;

8 (H) an interpretive plan for the Heritage
9 Area;

10 (I) recommended policies and strategies for
11 resource management, including the develop-
12 ment of intergovernmental and interagency
13 agreements to protect, enhance, interpret, fund,
14 manage, and otherwise provide for the enjoy-
15 ment and understanding of the natural, histor-
16 ical, cultural, educational, scenic, and rec-
17 reational resources of the Heritage Area;

18 (J) a definition of the roles of the National
19 Park Service, the Forest Service, and other
20 Federal agencies in the coordination of the Her-
21 itage Area and in otherwise furthering the pur-
22 poses of this Act; and

23 (K) in consultation with the National Park
24 Service and the Forest Service, a plan to share

1 with other communities and interested parties
2 the expertise of the coordinating entity in—

3 (i) reconnecting the people of the
4 United States, with a special emphasis on
5 children, to the outdoors;

6 (ii) promoting community-based recre-
7 ation and conservation; and

8 (iii) advancing volunteer opportunities
9 in conservation and outdoor recreation.

10 (c) DEADLINE.—If the local coordinating entity does
11 not submit a proposed management plan to the Secretary
12 by the date that is 3 years after the date on which the
13 local coordinating receives funding under this Act, the
14 local coordinating entity shall be ineligible to receive addi-
15 tional funding under this Act until the date on which the
16 Secretary receives and approves the management plan.

17 (d) APPROVAL OF MANAGEMENT PLAN.—

18 (1) REVIEW.—Not later than 180 days after
19 the date of receipt of the management plan, the Sec-
20 retary shall review and, in consultation with the Sec-
21 retary of Agriculture, approve or disapprove the
22 management plan on the basis of the criteria estab-
23 lished under paragraph (2).

1 (2) CRITERIA FOR APPROVAL.—In determining
2 whether to approve a management plan for a Herit-
3 age Area, the Secretary shall consider whether—

4 (A) the local coordinating entity represents
5 the diverse interests of the Heritage Area, in-
6 cluding Federal, State, tribal, and local govern-
7 ments, natural and historical resource protec-
8 tion organizations, educational institutions,
9 businesses, recreational organizations, commu-
10 nity members, and private property owners;

11 (B) the local coordinating entity—

12 (i) has afforded adequate opportunity
13 for the public and the involvement of the
14 Federal Government and State, tribal, and
15 local governments in the preparation of the
16 management plan; and

17 (ii) provides for at least annual public
18 meetings to ensure adequate implementa-
19 tion of the management plan;

20 (C) the resource conservation, enhance-
21 ment, interpretation, funding, and management
22 strategies described in the management plan, if
23 implemented, would adequately conserve, en-
24 hance, interpret, fund, manage, and otherwise
25 provide for the enjoyment and understanding of

1 the natural, historical, cultural, educational,
2 scenic, and recreational resources of the Herit-
3 age Area;

4 (D) the management plan would not ad-
5 versely affect any activities on Federal land au-
6 thorized under public land laws or land use
7 plans;

8 (E) the local coordinating entity has dem-
9 onstrated the financial capability, in partner-
10 ship with others, to carry out the management
11 plan;

12 (F) the Secretary has received adequate
13 assurances from the appropriate State, tribal,
14 and local officials, the support of which is need-
15 ed to ensure the effective implementation of the
16 State, tribal, and local elements of the manage-
17 ment plan;

18 (G) the management plan demonstrates
19 partnerships among the local coordinating enti-
20 ty, the Federal Government, State, tribal, and
21 local governments, regional planning organiza-
22 tions, nonprofit organizations, and private sec-
23 tor parties for implementation of the manage-
24 ment plan; and

1 (H) the management plan is consistent
2 with this Act.

3 (c) ~~DISAPPROVAL.~~—

4 (1) ~~IN GENERAL.~~—If the Secretary disapproves
5 the management plan, the Secretary shall—

6 (A) advise the local coordinating entity in
7 writing of the reasons for the disapproval; and

8 (B) make recommendations to the local co-
9 ordinating entity for revisions to the manage-
10 ment plan.

11 (2) ~~DEADLINE.~~—Not later than 180 days after
12 receiving a revised management plan under this sub-
13 section, the Secretary shall approve or disapprove
14 the revised management plan.

15 (f) ~~AMENDMENTS.~~—

16 (1) ~~IN GENERAL.~~—An amendment to the man-
17 agement plan that substantially alters the purposes
18 of the Heritage Area shall be reviewed by the Sec-
19 retary and approved or disapproved in the same
20 manner as the original management plan.

21 (2) ~~IMPLEMENTATION.~~—The local coordinating
22 entity shall not use Federal funds authorized by this
23 Act to implement an amendment to the management
24 plan until the Secretary approves the amendment.

1 (g) **AUTHORITIES.**—The Secretary and the Secretary
2 of Agriculture may—

3 (1) provide technical assistance under this Act
4 for the implementation of the management plan; and

5 (2) enter into cooperative agreements with the
6 local coordinating entity, State and local agencies,
7 and other interested parties to carry out this Act, in-
8 cluding cooperation and cost sharing, as appropriate,
9 to provide more cost-effective and coordinated public
10 land management.

11 **SEC. 7. EVALUATION; REPORTING.**

12 (a) **IN GENERAL.**—Not later than 15 years after the
13 date of enactment of this Act, the Secretary, in consulta-
14 tion with the Secretary of Agriculture, shall—

15 (1) conduct an evaluation of the accomplish-
16 ments of the Heritage Area, in accordance with sub-
17 section (b); and

18 (2) prepare and submit a report, in accordance
19 with subsection (c).

20 (b) **EVALUATION REQUIREMENTS.**—An evaluation
21 conducted under subsection (a)(1) shall—

22 (1) assess the progress of the local coordinating
23 entity with respect to—

24 (A) accomplishing the purposes of this Act;

25 and

1 ~~(B)~~ achieving the goals and objectives of
2 the approved management plan for the Heritage
3 Area;

4 ~~(2)~~ analyze the Federal, State, tribal, local, and
5 private investments in the Heritage Area to deter-
6 mine the impact of the investments; and

7 ~~(3)~~ review the management structure, partner-
8 ship relationships, and funding of the Heritage Area
9 for purposes of identifying the critical components
10 for sustainability of the Heritage Area.

11 ~~(c)~~ REPORT.—Based on the evaluation conducted
12 under subsection ~~(a)~~(1), the Secretary shall submit to the
13 Committee on Natural Resources of the House of Rep-
14 resentatives and the Committee on Energy and Natural
15 Resources of the Senate a report that—

16 ~~(1)~~ shall include recommendations for the fu-
17 ture role of the National Park Service with respect
18 to the Heritage Area; and

19 ~~(2)~~ may include recommendations by the Sec-
20 retary of Agriculture for the future role of the For-
21 est Service with respect to the Heritage Area.

22 **SEC. 8. RELATIONSHIP TO OTHER FEDERAL AGENCIES.**

23 ~~(a)~~ IN GENERAL.—Nothing in this Act affects the au-
24 thority of a Federal agency to provide technical or finan-
25 cial assistance under any other law.

1 (b) **CONSULTATION AND COORDINATION.**—To the
2 maximum extent practicable, any Federal agency planning
3 to conduct activities that may have an impact on the Her-
4 itage Area is encouraged to consult and coordinate the ac-
5 tivities with the local coordinating entity.

6 (c) **OTHER FEDERAL AGENCIES.**—Nothing in this
7 Act—

8 (1) modifies, alters, or amends any law (includ-
9 ing regulations) authorizing a Federal agency to
10 manage Federal land under the jurisdiction of the
11 Federal agency;

12 (2) limits the discretion of a Federal land man-
13 ager to implement an approved land use plan within
14 the boundaries of the Heritage Area; or

15 (3) modifies, alters, or amends any authorized
16 use of Federal land under the jurisdiction of a Fed-
17 eral agency.

18 **SEC. 9. PRIVATE PROPERTY AND REGULATORY PROTEC-**
19 **TIONS.**

20 Nothing in this Act—

21 (1) abridges the rights of any property owner
22 (whether public or private), including the right of a
23 property owner to refrain from participating in any
24 plan, project, program, or activity conducted within
25 the Heritage Area;

1 (2) requires any property owner—

2 (A) to permit public access (including ac-
3 cess by Federal, State, tribal, or local agencies)
4 to the property of the property owner; or

5 (B) to modify public access or use of prop-
6 erty of the property owner under any other
7 Federal, State, tribal, or local law;

8 (3) alters any duly adopted land use regulation,
9 approved land use plan, or other regulatory author-
10 ity (such as the authority to make safety improve-
11 ments or increase the capacity of existing roads or
12 to construct new roads or associated developments)
13 of any Federal, State, tribal, or local unit of govern-
14 ment or local agency;

15 (4) conveys any land unit of government or
16 agency use or other regulatory authority to any local
17 coordinating entity, including development and man-
18 agement of energy, water, or water-related infra-
19 structure;

20 (5) alters, modifies, diminishes, or extinguishes
21 the treaty rights of any Indian tribe within the Her-
22 itage Area;

23 (6) authorizes or implies the reservation or ap-
24 propriation of water or water rights;

1 (7) diminishes the authority of the State to
2 manage fish and wildlife, including the regulation of
3 fishing and hunting within the Heritage Area; or

4 (8) creates any liability, or affects any liability
5 under any other law, of any private property owner.

6 **SEC. 10. AUTHORIZATION OF APPROPRIATIONS.**

7 (a) ~~AUTHORIZATION OF APPROPRIATIONS.~~—Subject
8 to section 6(e) and subsection (b), there is authorized to
9 be appropriated to carry out this Act \$1,000,000 for each
10 fiscal year, to remain available until expended.

11 (b) ~~LIMITATIONS ON TOTAL AMOUNTS APPRO-~~
12 ~~PRIATED.~~—A total of not more than \$15,000,000 may be
13 appropriated to carry out this Act.

14 (c) ~~COST-SHARING REQUIREMENT.~~—

15 (1) ~~IN GENERAL.~~—The Federal share of the
16 total cost of the activities carried out under this Act
17 shall be not more than 50 percent.

18 (2) ~~NON-FEDERAL SHARE.~~—The non-Federal
19 share of the cost of activities carried out under this
20 Act may be in the form of in-kind contributions of
21 goods or services fairly valued.

22 (d) ~~USE OF FEDERAL FUNDS FROM OTHER~~
23 ~~SOURCES.~~—Nothing in this Act precludes the local coordi-
24 nating entity from using Federal funds available under

1 other laws for the purposes for which the funds were au-
 2 thorized.

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “National Heritage Area*
 5 *Authorization Act of 2014”.*

6 **SEC. 2. DEFINITION OF SECRETARY.**

7 *In this Act, the term “Secretary” means the Secretary*
 8 *of the Interior.*

9 **SEC. 3. NATIONAL HERITAGE AREA DESIGNATIONS.**

10 *The following areas are designated as national herit-*
 11 *age areas, to be administered in accordance with this Act:*

12 (1) *APPALACHIAN FOREST NATIONAL HERITAGE*
 13 *AREA, WEST VIRGINIA AND MARYLAND.—*

14 (A) *IN GENERAL.—There is established the*
 15 *Appalachian Forest National Heritage Area in*
 16 *the States of West Virginia and Maryland, as de-*
 17 *scribed on the map entitled “Appalachian Forest*
 18 *National Heritage Area”, numbered T07/80,000*
 19 *and dated October 2007, including—*

20 (i) *Barbour, Braxton, Grant,*
 21 *Greenbrier, Hampshire, Hardy, Mineral,*
 22 *Morgan, Nicholas, Pendleton, Pocahontas,*
 23 *Preston, Randolph, Tucker, Upshur, and*
 24 *Webster counties in West Virginia; and*

1 (ii) *Allegheny and Garrett Counties in*
2 *Maryland.*

3 (B) *LOCAL COORDINATING ENTITY.—The*
4 *Appalachian Forest Heritage Area, Inc., shall be*
5 *the local coordinating entity for the national*
6 *heritage area established under subparagraph*
7 *(A).*

8 (2) *MARITIME WASHINGTON NATIONAL HERITAGE*
9 *AREA, WASHINGTON.—*

10 (A) *IN GENERAL.—There is established the*
11 *Maritime Washington National Heritage Area in*
12 *the State of Washington, to include land in*
13 *Whatcom, Skagit, Snohomish, San Juan, Island,*
14 *King, Pierce, Thurston, Mason, Kitsap, Jeffer-*
15 *son, Clallam, Grays Harbor counties in the*
16 *State, as generally depicted on the map entitled*
17 *“Maritime Washington National Heritage Area*
18 *Proposed Boundary”, numbered 584/125484 and*
19 *dated August, 2014.*

20 (B) *LOCAL COORDINATING ENTITY.—The*
21 *Pacific Northwest Maritime Heritage Advisory*
22 *Council, operating under the Washington Trust*
23 *for Historic Preservation, shall be the local co-*
24 *ordinating entity for the national heritage area*
25 *established under subparagraph (A).*

1 (3) *MOUNTAINS TO SOUND GREENWAY NATIONAL*
2 *HERITAGE AREA, WASHINGTON.—*

3 (A) *IN GENERAL.—There is established the*
4 *Mountains to Sound Greenway National Herit-*
5 *age Area in the State of Washington, to consist*
6 *of land in King and Kittitas counties in the*
7 *State, as generally depicted on the map entitled*
8 *“Mountains to Sound Greenway National Herit-*
9 *age Area Proposed Boundary”, numbered 584/*
10 *125,484 and dated January 31, 2011.*

11 (B) *LOCAL COORDINATING ENTITY.—The*
12 *Mountains to Sound Greenway Trust shall be the*
13 *local coordinating entity for the national herit-*
14 *age area established under subparagraph (A).*

15 (4) *SUSQUEHANNA GATEWAY NATIONAL HERIT-*
16 *AGE AREA, PENNSYLVANIA.—*

17 (A) *IN GENERAL.—There is established the*
18 *Susquehanna Gateway National Heritage Area*
19 *in the State of Pennsylvania, to include Lan-*
20 *caster and York counties in the State.*

21 (B) *LOCAL COORDINATING ENTITY.—The*
22 *Susquehanna Heritage Corporation, a nonprofit*
23 *organization established under the laws of the*
24 *State, shall be the local coordinating entity for*

1 *the national heritage area established under sub-*
2 *paragraph (A).*

3 (5) *SACRAMENTO-SAN JOAQUIN DELTA NATIONAL*
4 *HERITAGE AREA, CALIFORNIA.—*

5 (A) *IN GENERAL.—There is established the*
6 *Sacramento-San Joaquin Delta National Herit-*
7 *age Area in the State of California, to consist of*
8 *land in Contra Costa, Sacramento, San Joa-*
9 *quin, Solano, and Yolo counties in the State, as*
10 *generally depicted on the map entitled “Sac-*
11 *ramento-San Joaquin Delta National Heritage*
12 *Area Proposed Boundary”, numbered T27/*
13 *105,030 and dated October 2012.*

14 (B) *LOCAL COORDINATING ENTITY.—The*
15 *Delta Protection Commission shall be the local*
16 *coordinating entity for the national heritage*
17 *area established under subparagraph (A).*

18 (6) *ALABAMA BLACK BELT NATIONAL HERITAGE*
19 *AREA, ALABAMA.—*

20 (A) *IN GENERAL.—There is established the*
21 *Alabama Black Belt National Heritage Area in*
22 *the State of Alabama, to include Bibb, Bullock,*
23 *Butler, Choctaw, Clarke, Conecuh, Dallas,*
24 *Greene, Hale, Lowndes, Macon, Marengo, Mon-*

1 roe, Montgomery, Perry, Pickens, Sumter, Wash-
2 ington and Wilcox counties in the State.

3 (B) LOCAL COORDINATING ENTITY.—The
4 Center for the Study of the Black Belt at the
5 University of West Alabama shall be the local co-
6 ordinating entity for the national heritage area
7 established under subparagraph (A).

8 **SEC. 4. ADMINISTRATION.**

9 (a) AUTHORITIES.—For purposes of carrying out the
10 management plan for each of the national heritage areas
11 designated by section 3, the Secretary, acting through the
12 local coordinating entity, may use amounts made available
13 under section 9—

14 (1) to make grants to the State or a political
15 subdivision of the State, nonprofit organizations, and
16 other persons;

17 (2) to enter into cooperative agreements with, or
18 provide technical assistance to, the State or a polit-
19 ical subdivision of the State, nonprofit organizations,
20 and other interested parties;

21 (3) to hire and compensate staff, which shall in-
22 clude individuals with expertise in natural, cultural,
23 and historical resources protection, and heritage pro-
24 gramming;

1 (4) to obtain money or services from any source
2 including any money or services that are provided
3 under any other Federal law or program;

4 (5) to contract for goods or services; and

5 (6) to undertake to be a catalyst for any other
6 activity that furthers the national heritage area and
7 is consistent with the approved management plan.

8 (b) *DUTIES.*—The local coordinating entity for each
9 of the national heritage areas designated by section 3
10 shall—

11 (1) in accordance with section 5, prepare and
12 submit a management plan for the national heritage
13 area to the Secretary;

14 (2) assist units of local government, regional
15 planning organizations, and nonprofit organizations
16 in carrying out the approved management plan by—

17 (A) carrying out programs and projects
18 that recognize, protect, and enhance important
19 resource values in the national heritage area;

20 (B) establishing and maintaining interpre-
21 tive exhibits and programs in the national herit-
22 age area;

23 (C) developing recreational and educational
24 opportunities in the national heritage area;

1 (D) increasing public awareness of, and ap-
2 preciation for, natural, historical, scenic, and
3 cultural resources of the national heritage area;

4 (E) protecting and restoring historic sites
5 and buildings in the national heritage area that
6 are consistent with national heritage area
7 themes;

8 (F) ensuring that clear, consistent, and ap-
9 propriate signs identifying points of public ac-
10 cess and sites of interest are posted throughout
11 the national heritage area; and

12 (G) promoting a wide range of partnerships
13 among governments, organizations, and individ-
14 uals to further the national heritage area;

15 (3) consider the interests of diverse units of gov-
16 ernment, businesses, organizations, and individuals
17 in the national heritage area in the preparation and
18 implementation of the management plan;

19 (4) conduct meetings open to the public at least
20 semiannually regarding the development and imple-
21 mentation of the management plan;

22 (5) for any year that Federal funds have been re-
23 ceived under this section—

24 (A) submit to the Secretary an annual re-
25 port that describes the activities, expenses, and

1 *income of the local coordinating entity (includ-*
 2 *ing grants to any other entities during the year*
 3 *that the report is made);*

4 *(B) make available to the Secretary for*
 5 *audit all records relating to the expenditure of*
 6 *the funds and any matching funds; and*

7 *(C) require, with respect to all agreements*
 8 *authorizing expenditure of Federal funds by*
 9 *other organizations, that the organizations re-*
 10 *ceiving the funds make available to the Secretary*
 11 *for audit all records concerning the expenditure*
 12 *of the funds; and*

13 *(6) encourage by appropriate means economic*
 14 *viability that is consistent with the national heritage*
 15 *area.*

16 *(c) PROHIBITION ON THE ACQUISITION OF REAL*
 17 *PROPERTY.—The local coordinating entity shall not use*
 18 *Federal funds made available under section 9 to acquire*
 19 *real property or any interest in real property.*

20 **SEC. 5. MANAGEMENT PLAN.**

21 *(a) IN GENERAL.—Not later than 3 years after the*
 22 *date of enactment of this Act, the local coordinating entity*
 23 *for each of the national heritage areas designated by section*
 24 *3 shall submit to the Secretary for approval a proposed*
 25 *management plan for the national heritage area.*

1 **(b) REQUIREMENTS.**—*The management plan shall—*

2 (1) *incorporate an integrated and cooperative*
3 *approach for the protection, enhancement, and inter-*
4 *pretation of the natural, cultural, historic, scenic, and*
5 *recreational resources of the national heritage area;*

6 (2) *take into consideration State and local plans;*

7 (3) *include—*

8 (A) *an inventory of—*

9 (i) *the resources located in the national*
10 *heritage area; and*

11 (ii) *any other property in the national*
12 *heritage area that—*

13 (I) *is related to the themes of the*
14 *national heritage area; and*

15 (II) *should be preserved, restored,*
16 *managed, or maintained because of the*
17 *significance of the property;*

18 (B) *comprehensive policies, strategies and*
19 *recommendations for conservation, funding,*
20 *management, and development of the national*
21 *heritage area;*

22 (C) *a description of actions that govern-*
23 *ments, private organizations, and individuals*
24 *have agreed to take to protect the natural, histor-*

1 *ical and cultural resources of the national herit-*
2 *age area;*

3 *(D) a program of implementation for the*
4 *management plan by the local coordinating enti-*
5 *ty that includes a description of—*

6 *(i) actions to facilitate ongoing collabo-*
7 *ration among partners to promote plans for*
8 *resource protection, restoration, and con-*
9 *struction; and*

10 *(ii) specific commitments for imple-*
11 *mentation that have been made by the local*
12 *coordinating entity or any government, or-*
13 *ganization, or individual for the first 5*
14 *years of operation;*

15 *(E) the identification of sources of funding*
16 *for carrying out the management plan;*

17 *(F) analysis and recommendations for*
18 *means by which Federal, State, and local pro-*
19 *grams, including the role of the National Park*
20 *Service in the national heritage area, may best*
21 *be coordinated to carry out this section; and*

22 *(G) an interpretive plan for the national*
23 *heritage area; and*

24 *(4) recommend policies and strategies for re-*
25 *source management that consider and detail the ap-*

1 *plication of appropriate land and water management*
2 *techniques, including the development of intergovern-*
3 *mental and interagency cooperative agreements to*
4 *protect the natural, historical, cultural, educational,*
5 *scenic, and recreational resources of the national her-*
6 *itage area.*

7 *(c) DEADLINE.—If a proposed management plan is*
8 *not submitted to the Secretary by the date that is 3 years*
9 *after the date of enactment of this Act, the local coordi-*
10 *nating entity shall be ineligible to receive additional fund-*
11 *ing under this Act until the date on which the Secretary*
12 *receives and approves the management plan.*

13 *(d) APPROVAL OR DISAPPROVAL OF MANAGEMENT*
14 *PLAN.—*

15 *(1) IN GENERAL.—Not later than 180 days after*
16 *the date of receipt of the management plan under sub-*
17 *section (a), the Secretary, in consultation with the*
18 *State, shall approve or disapprove the management*
19 *plan.*

20 *(2) CRITERIA FOR APPROVAL.—In determining*
21 *whether to approve the management plan, the Sec-*
22 *retary shall consider whether—*

23 *(A) the local coordinating entity is rep-*
24 *resentative of the diverse interests of the national*
25 *heritage area, including governments, natural*

1 *and historic resource protection organizations,*
2 *educational institutions, businesses, and rec-*
3 *reational organizations;*

4 *(B) the local coordinating entity has af-*
5 *forded adequate opportunity, including public*
6 *hearings, for public and governmental involve-*
7 *ment in the preparation of the management*
8 *plan; and*

9 *(C) the resource protection and interpreta-*
10 *tion strategies contained in the management*
11 *plan, if implemented, would adequately protect*
12 *the natural, historical, and cultural resources of*
13 *the national heritage area.*

14 (3) *ACTION FOLLOWING DISAPPROVAL.—If the*
15 *Secretary disapproves the management plan under*
16 *paragraph (1), the Secretary shall—*

17 *(A) advise the local coordinating entity in*
18 *writing of the reasons for the disapproval;*

19 *(B) make recommendations for revisions to*
20 *the management plan; and*

21 *(C) not later than 180 days after the receipt*
22 *of any proposed revision of the management*
23 *plan from the local coordinating entity, approve*
24 *or disapprove the proposed revision.*

25 (4) *AMENDMENTS.—*

1 (A) *IN GENERAL.*—*The Secretary shall ap-*
2 *prove or disapprove each amendment to the*
3 *management plan that the Secretary determines*
4 *make a substantial change to the management*
5 *plan.*

6 (B) *USE OF FUNDS.*—*The local coordi-*
7 *nating entity shall not use Federal funds author-*
8 *ized by this section to carry out any amend-*
9 *ments to the management plan until the Sec-*
10 *retary has approved the amendments.*

11 **SEC. 6. RELATIONSHIP TO OTHER FEDERAL AGENCIES.**

12 (a) *IN GENERAL.*—*Nothing in this Act affects the au-*
13 *thority of a Federal agency to provide technical or financial*
14 *assistance under any other law.*

15 (b) *CONSULTATION AND COORDINATION.*—*The head of*
16 *any Federal agency planning to conduct activities that may*
17 *have an impact on a national heritage area designated by*
18 *section 3 is encouraged to consult and coordinate the activi-*
19 *ties with the Secretary and the local coordinating entity*
20 *to the maximum extent practicable.*

21 (c) *OTHER FEDERAL AGENCIES.*—*Nothing in this*
22 *Act—*

23 (1) *modifies, alters, or amends any law or regu-*
24 *lation authorizing a Federal agency to manage Fed-*
25 *eral land under the jurisdiction of the Federal agency;*

1 (4) conveys any land use or other regulatory au-
2 thority to the local coordinating entity;

3 (5) authorizes or implies the reservation or ap-
4 propriation of water or water rights;

5 (6) diminishes the authority of the State to man-
6 age fish and wildlife, including the regulation of fish-
7 ing and hunting within a national heritage area des-
8 ignated by section 3; or

9 (7) creates any liability, or affects any liability
10 under any other law, of any private property owner
11 with respect to any person injured on the private
12 property.

13 **SEC. 8. EVALUATION AND REPORT.**

14 (a) *IN GENERAL.*—For each of the national heritage
15 areas designated by section 3, not later than 3 years before
16 the date on which authority for Federal funding terminates
17 for each national heritage area, the Secretary shall—

18 (1) conduct an evaluation of the accomplish-
19 ments of the national heritage area; and

20 (2) prepare a report in accordance with sub-
21 section (c).

22 (b) *EVALUATION.*—An evaluation conducted under
23 subsection (a)(1) shall—

24 (1) assess the progress of the local management
25 entity with respect to—

1 (A) accomplishing the purposes of the au-
2 thorizing legislation for the national heritage
3 area; and

4 (B) achieving the goals and objectives of the
5 approved management plan for the national her-
6 itage area;

7 (2) analyze the investments of Federal, State,
8 tribal, and local government and private entities in
9 each national heritage area to determine the impact
10 of the investments; and

11 (3) review the management structure, partner-
12 ship relationships, and funding of the national herit-
13 age area for purposes of identifying the critical com-
14 ponents for sustainability of the national heritage
15 area.

16 (c) *REPORT.*—Based on the evaluation conducted
17 under subsection (a)(1), the Secretary shall submit to the
18 Committee on Energy and Natural Resources of the Senate
19 and the Committee on Natural Resources of the House of
20 Representatives a report that includes recommendations for
21 the future role of the National Park Service with respect
22 to the national heritage area.

23 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

24 (a) *IN GENERAL.*—There is authorized to be appro-
25 priated for each national heritage area designated by sec-

1 tion 3 to carry out the purposes of this Act \$10,000,000,
2 of which not more than \$1,000,000 may be made available
3 in any fiscal year.

4 (b) *AVAILABILITY*.—Amounts made available under
5 subsection (a) shall remain available until expended.

6 (c) *COST-SHARING REQUIREMENT*.—

7 (1) *IN GENERAL*.—The Federal share of the total
8 cost of any activity under this Act shall be not more
9 than 50 percent.

10 (2) *FORM*.—The non-Federal contribution of the
11 total cost of any activity under this Act may be in
12 the form of in-kind contributions of goods or services
13 fairly valued.

14 (d) *TERMINATION OF AUTHORITY*.—The authority of
15 the Secretary to provide assistance under this Act (other
16 than sections 10 and 11) terminates on the date that is 15
17 years after the date of enactment of this Act.

18 **SEC. 10. EXTENSION OF NATIONAL HERITAGE AREA AU-**
19 **THORITIES.**

20 (a) Section 12 of Public Law 100–692 (16 U.S.C. 461
21 note; 102 Stat. 4558; 112 Stat. 3258; 123 Stat. 1292; 127
22 Stat. 420; 128 Stat. 314) is amended—

23 (1) in subsection (c)(1), by striking “2015” and
24 inserting “2030”; and

1 (2) *in subsection (d), by striking “2015” and in-*
2 *serting “2030”.*

3 **(b) Division II of Public Law 104–333 (16 U.S.C. 461**
4 *note) is amended by striking “2015” each place it appears*
5 *in the following sections and inserting “2030”:*

6 (1) *Section 107 (110 Stat. 4244; 127 Stat. 420;*
7 *128 Stat. 314).*

8 (2) *Section 408 (110 Stat. 4256; 127 Stat. 420;*
9 *128 Stat. 314).*

10 (3) *Section 507 (110 Stat. 4260; 127 Stat. 420;*
11 *128 Stat. 314).*

12 (4) *Section 707 (110 Stat. 4267; 127 Stat. 420;*
13 *128 Stat. 314).*

14 (5) *Section 809 (110 Stat. 4275; 122 Stat. 826;*
15 *127 Stat. 420; 128 Stat. 314).*

16 (6) *Section 910 (110 Stat. 4281; 127 Stat. 420;*
17 *128 Stat. 314).*

18 **(c) Section 109 of Public Law 105–355 (16 U.S.C. 461**
19 *note; 112 Stat. 3252) is amended by striking “September*
20 *30, 2014” and inserting “September 30, 2030”.*

21 **(d) Public Law 106–278 (16 U.S.C. 461 note) is**
22 *amended—*

23 (1) *in section 108 (114 Stat. 818; 127 Stat. 420;*
24 *128 Stat. 314), by striking “2015” and inserting*
25 *“2030”; and*

1 *Corridor—Proposed Boundary*, numbered 022/
2 111530, and dated November 10, 2011”;

3 (2) *in section 7 (120 Stat. 1858, 125 Stat.*
4 155)—

5 (A) *in the section heading, by striking*
6 **“TERMINATION OF COMMISSION”** *and in-*
7 *serting “***TERMINATION OF COMMISSION;**
8 **DESIGNATION OF LOCAL COORDINATING**
9 **ENTITY”**;

10 (B) *by striking “The Commission” and in-*
11 *serting the following:*

12 **“(a) IN GENERAL.—The Commission”**; and

13 (C) *by adding at the end the following:*

14 **“(b) LOCAL COORDINATING ENTITY.—**

15 **“(1) DESIGNATION.—The Blackstone River Val-**
16 *ley National Heritage Corridor, Inc., shall be the*
17 *local coordinating entity for the Corridor (referred to*
18 *in this section as the ‘local coordinating entity’).*

19 **“(2) IMPLEMENTATION OF MANAGEMENT PLAN.—**
20 *The local coordinating entity shall assume the duties*
21 *of the Commission for the implementation of the Cul-*
22 *tural Heritage and Land Management Plan developed*
23 *and approved under section 6.*

1 “(c) *USE OF FUNDS.*—*For the purposes of carrying*
2 *out the management plan, the local coordinating entity*
3 *may use amounts made available under this Act—*

4 “(1) *to make grants to the States of Massachu-*
5 *setts and Rhode Island (referred to in this section as*
6 *the ‘States’), political subdivisions of the States, non-*
7 *profit organizations, and other persons;*

8 “(2) *to enter into cooperative agreements with or*
9 *provide technical assistance to the States, political*
10 *subdivisions of the States, nonprofit organizations,*
11 *Federal agencies, and other interested parties;*

12 “(3) *to hire and compensate staff, including in-*
13 *dividuals with expertise in—*

14 “(A) *natural, historical, cultural, edu-*
15 *cational, scenic, and recreational resource con-*
16 *servation;*

17 “(B) *economic and community development;*
18 *or*

19 “(C) *heritage planning;*

20 “(4) *to obtain funds or services from any source,*
21 *including funds and services provided under any*
22 *other Federal law or program;*

23 “(5) *to contract for goods or services; and*

24 “(6) *to support activities of partners and any*
25 *other activities that further the purposes of the Cor-*

1 *ridor and are consistent with the approved manage-*
 2 *ment plan.”;*

3 *(3) in section 8 (120 Stat. 1858)—*

4 *(A) in subsection (b)—*

5 *(i) by striking “The Secretary” and*
 6 *inserting the following:*

7 *“(1) IN GENERAL.—The Secretary”; and*

8 *(ii) by adding at the end the following:*

9 *“(2) COOPERATIVE AGREEMENTS.—Notwith-*
 10 *standing chapter 63 of title 31, United States Code,*
 11 *the Secretary may enter into cooperative agreements*
 12 *with the local coordinating entity designated by para-*
 13 *graph (1) and other public or private entities for the*
 14 *purpose of—*

15 *“(A) providing technical assistance; or*

16 *“(B) implementing the plan under section*
 17 *6(c).”;* and

18 *(B) by striking subsection (d) and inserting*
 19 *the following:*

20 *“(d) TRANSITION MEMORANDUM OF UNDER-*
 21 *STANDING.—The Secretary shall enter into a memorandum*
 22 *of understanding with the local coordinating entity to en-*
 23 *sure—*

1 “(1) the appropriate transition of management
2 of the Corridor from the Commission to the local co-
3 ordinating entity; and

4 “(2) coordination regarding the implementation
5 of the Cultural Heritage and Land Management
6 Plan.”;

7 (4) in section 10 (104 Stat. 1018, 120 Stat.
8 1858)—

9 (A) in subsection (a), by striking “in which
10 the Commission is in existence” and inserting
11 “until September 30, 2016”; and

12 (B) by striking subsection (c); and

13 (5) by adding at the end the following:

14 **“SEC. 11. REFERENCES TO THE CORRIDOR, INC.**

15 “*For purposes of sections 6, 8 (other than section*
16 *8(d)(1)), 9, and 10, a reference to the ‘Commission’ shall*
17 *be considered to be a reference to the local coordinating enti-*
18 *ty.*”.

19 **SEC. 12. REDESIGNATION OF THE LAST GREEN VALLEY NA-**
20 **TIONAL HERITAGE CORRIDOR.**

21 (a) *IN GENERAL.*—*The Quinebaug and Shetucket Riv-*
22 *ers Valley National Heritage Corridor Act of 1994 (16*
23 *U.S.C. 461 note; Public Law 103–449) is amended—*

24 (1) in section 103—

1 (A) *in the heading, by striking*
2 **“QUINEBAUG AND SHETUCKET RIVERS**
3 **VALLEY NATIONAL HERITAGE CORRIDOR”**
4 *and inserting “LAST GREEN VALLEY NA-*
5 **TIONAL HERITAGE CORRIDOR”**; *and*

6 (B) *in subsection (a), by striking “the*
7 *Quinebaug and Shetucket Rivers Valley National*
8 *Heritage Corridor” and inserting “The Last*
9 *Green Valley National Heritage Corridor”*; *and*
10 (2) *in section 108(2), by striking “the Quinebaug*
11 *and Shetucket Rivers Valley National Heritage Cor-*
12 *ridor under” and inserting “The Last Green Valley*
13 *National Heritage Corridor established by”*.

14 (b) *REFERENCES.—Any reference in a law, map, regu-*
15 *lation, document, paper, or other record of the United*
16 *States to the Quinebaug and Shetucket Rivers Valley Na-*
17 *tional Heritage Corridor shall be deemed to be a reference*
18 *to the “The Last Green Valley National Heritage Corridor”*.

Calendar No. 640

113TH CONGRESS
2^D SESSION

S. 2602

[Report No. 113-300]

A BILL

To establish the Mountains to Sound Greenway
National Heritage Area in the State of Washington.

DECEMBER 10, 2014

Reported with an amendment